

## Message Text

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ACTION EUR-12

INFO OCT-01 AF-10 NEA-10 ISO-00 CIAE-00 DODE-00 PM-05  
H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02  
SS-15 ICA-11 IO-13 /099 W  
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R 031856Z APR 78  
FM AMEMBASSY MADRID  
TO SECSTATE WASHDC 4083  
INFO AMEMBASSY ALGIERS  
AMEMBASSY BAMAKO  
AMEMBASSY BONN  
AMEMBASSY CAIRO  
AMEMBASSY DAKAR  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY JIDDA  
AMEMBASSY KHARTOUM  
AMCONSUL LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY LONDON  
AMEMBASSY MAPUTO  
AMEMBASSY MONROVIA  
AMEMBASSY NOUAKCHOTT  
AMEMBASSY PARIS  
AMEMBASSY RABAT  
AMEMBASSY TEL AVIV  
AMEMBASSY TRIPOLI  
AMEMBASSY TUNIS

C O N F I D E N T I A L SECTION 01 OF 02 MADRID 03516

E.O. 11652: XGDS-1  
TAGS: PEPR, OAU, SP  
SUBJECT: SPAIN BEGINS TO PREPARE GROUND FOR KHARTOUM OAU  
SUMMIT CONSIDERATION OF CANARIES QUESTION

REF: MADRID 2347 (NOTAL); MADRID 2148 (NOTAL)  
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1. SUMMARY: THE GOS, STILL SMARTING FROM THE OAU  
LIBERATION COMMITTEE'S TRIPOLI DECLARATION SUPPORTING  
THE CANARIES INDEPENDENCE MOVEMENT (MPAIAC), AND FROM  
DOMESTIC POLITICAL CRITICISM OF ITS INABILITY TO PREVENT  
SUCH A RESOLUTION, IS PREPARING A DIPLOMATIC SALLY INTO  
AFRICA AIMED AT HEADING OFF A SIMILAR DECLARATION AT

THE OAU'S JULY SUMMIT IN KHARTOUM. FONMIN OREJA WILL TRAVEL THIS WEEKEND TO NOUAKCHOTT, BAMAKO, DAKAR AND THE CAPE VERDES. IN LATE APRIL OR EARLY MAY, A WEEKS-LONG SERIES OF VISITS BY MULTI-PARTY SPANISH PARLIAMENTARY DELEGATIONS TO VARIOUS AFRICAN STATES WILL BEGIN. THEY WILL CONCENTRATE ON "PROGRESSIVE" GOVTS, SUCH AS THOSE OF ANGOLA, MOZAMBIQUE, TANZANIA, ALGERIA AND LIBYA. OREJA DOES NOT HAVE ANY OTHER AFRICAN TRIPS PLANNED AT THE MOMENT, ALTHOUGH HE MAY LATER TRAVEL TO OTHER MORE MODERATE AFRICAN STATES, SUCH AS NIGERIA. END SUMMARY.

2. THE FOREIGN MINISTRY'S DIRECTOR FOR NORTH AFRICA AND THE MIDDLE EAST (CAJAL) CONFIRMED TO EMBOFF APRIL 3 PRESS STORIES OF AN IMPENDING TRIP BY FONMIN OREJA TO A NUMBER OF AFRICAN COUNTRIES. THE FUNDAMENTAL PURPOSE OF THESE VISITS WOULD BE TO HEAD OFF ANY DECLARATION ON THE CANARIES BY THE KHARTOUM OAU SUMMIT IN JULY SIMILAR TO THAT MADE BY THE OAU LIBERATION COMMITTEE AT TRIPOLI IN FEBRUARY (REFTELS). SPECIFICALLY, CAJAL SAID OREJA WOULD MAKE A LIGHTNING TRIP THIS WEEKEND (APRIL 7-10) TO NOUAKCHOTT, BAMAKO, DAKAR AND PRAIA (CAPE VERDE), IN THAT ORDER.

-- IN NOUAKCHOTT, OREJA INTENDED TO HOLD A SUBSTANTIVE EXCHANGE WITH FONMIN MOUKNASS ON THE SAHARA SITUATION  
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(WHICH CAJAL CHARACTERIZED AS OMINOUSLY CALM) AND THE CANARIES;

-- THE PURPOSE OF THE BAMAKO STOP WAS TO "EXCHANGE INFORMATION";

-- IN DAKAR, OREJA WOULD GET TO KNOW THE NEW SENEGALESE FONMIN, IMPRESS AGAIN ON THE SENEGALESE THE IMPORTANCE SPAIN ATTACHES TO THE CANARIES QUESTION, AND ALSO SMOOTH OVER FRICTION BETWEEN THE TWO GOVTS ENGENDERED BY THE SENEGALESE DELEGATION'S SUPPORT OF THE LIBERATION COMMITTEE DECLARATION AT TRIPOLI;

-- THE CAPE VERDE STOPOVER WAS MOTIVATED BY THE SYMBOLIC IMPORTANCE TO SPAIN OF THE ISLANDS' SUPPORT FOR THE SPANISHNESS OF THE CANARIES.

3. AT THE MOMENT, CAJAL CONTINUED, OREJA DID NOT INTEND TO FOLLOW UP THIS WEEKEND'S TRIP WITH ANY OTHER FORAYS INTO AFRICA IN THE NEAR FUTURE, ALTHOUGH HE MAY LATER VISIT SOME OTHER MORE MODERATE STATES, LIKE NIGERIA. INSTEAD, THE WEEKEND TRIP WOULD BE FOLLOWED,

BEGINNING IN LATE APRIL OR EARLY MAY, BY A SERIES OF VISITS BY MULTI-PARTY SPANISH PARLIAMENTARY DELEGATIONS TO A VARIETY OF AFRICAN STATES. ACCORDING TO CAJAL, THESE TRIPS, WHICH WOULD CONTINUE FOR A MONTH OR MORE, WOULD CONCENTRATE ON THE "PROGRESSIVE" COUNTRIES, AND HE MENTIONED SPECIFICALLY ANGOLA, MOZAMBIQUE, TANZANIA, ALGERIA AND LIBYA. THE DELEGATIONS PROBABLY WOULD BE HEADED BY THE CHAIRMEN OF THE CONGRESS OF DEPUTIES AND SENATE FOREIGN RELATIONS COMMITTEES AND, HE ASSUMED, WOULD REFLECT THE COMPOSITION OF THE TWO HOUSES. LIKE OREJA'S IMPENDING TRIP, THE PURPOSE OF THESE VISITS WOULD BE TO PREVENT ANY TRIPOLI-STYLE DECLARATION ON THE CANARIES FROM BEING APPROVED -- OR HOPEFULLY EVEN

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C O N F I D E N T I A L SECTION 02 OF 02 MADRID 03516

TABLED -- AT KHARTOUM.

4. EMBOFF THEN ASKED CAJAL IF THERE WAS ANY TRUTH TO PRESS RUMORS OF MOVEMENT ON THE ESTABLISHMENT OF DIPLOMATIC RELATIONS BETWEEN SPAIN AND ISRAEL. CAJAL RESPONDED THAT, ALTHOUGH THE COMMERCE MINISTRY WAS CONFIDENTIAL

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ATTEMPTING TO INCREASE EXPORTS TO ISRAEL AND THAT COMMERCE UNDERSECRETARY CARLOS BUSTELO HAD RECENTLY VISITED ISRAEL WITH THIS END IN MIND, THERE WAS ABSOLUTELY NO MOVEMENT ON THE QUESTION OF DIPLOMATIC RELATIONS, NOR DID HE EXPECT ANY IN THE NEXT FEW MONTHS. BUT THE GOS WAS MAKING IT CLEAR TO ITS ARAB FRIENDS THAT IT WOULD NOT NECESSARILY CONTINUE TO HOLD OFF ON ESTABLISHING RELATIONS WITH ISRAEL IF THEY DID NOT COME AROUND TO SUPPORT THE SPANISHNESS OF THE CANARIES, CAJAL SAID. SPECIFICALLY, HE CONCLUDED, THE GOS IS SIGNALLING THAT IT MIGHT WELL "CONSIDER" THE ESTABLISHMENT OF RELATIONS WITH ISRAEL IN RESPONSE TO ANY KHARTOUM SUMMIT STATEMENT ON THE CANARIES WHICH THE GOS CONSIDERS UNFRIENDLY.

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5. COMMENT: AS CAJAL STATED TO US EARLIER (REFTEL), A PRINCIPAL REASON BEHIND THE OREJA AND PARLIAMENTARY TRIPS IS THE GOS'S DESIRE TO SHOW THE SPANISH PUBLIC THAT IT IS COMING TO GRIPS WITH THE OAU-CANARIES PROBLEM. BUT THE PARLIAMENTARY DELEGATIONS ALSO REPRESENT AN ATTEMPT BY THE GOS BOTH TO EDUCATE THE OPPOSITION TO THE DIFFICULTIES IN DEALING WITH THE MORE RADICAL AFRICAN STATES AND TO FORCE THE OPPOSITION TO ACCEPT A SHARE OF THE RESPONSIBILITY IF THE KHARTOUM SUMMIT EMITS YET ANOTHER NEGATIVE STATEMENT ON THE CANARIES. THE EFFICACY OF SPANISH FOREIGN POLICY IS BECOMING VERY MUCH A PART OF THE DOMESTIC POLITICAL DEBATE, AND THE GOS IS CONCERNED ABOUT THE POSSIBLE POLITICAL DAMAGE WHICH COULD BE DONE TO IT BY ANOTHER OAU CANARIES DECLARATION WHICH SEEMS TO LINE UP ALL OF AFRICA, SAVE MOROCCO AND MAURITANIA, AGAINST SPAIN. STABLER

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## Message Attributes

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